

# NSW Government National Packaging Covenant II Annual Report

2007 – 2008

Department of **Environment & Climate Change** NSW



## NSW Government Covenant Commitments

The NSW Government is committed to, and actively participates in the implementation of, the National Packaging Covenant. It supports the Covenant principles of shared responsibility, a self-regulatory approach to encourage continuous improvement and the lifecycle management of packaging and paper within the Australian context.

The NSW Government appreciates the flexibility provided by the Covenant. The commitments on page 2 of this report have been identified as those relevant to the NSW Government's operations, its responsibilities under the covenant and other areas where it can be most effective in the stewardship of packaging products.

### Term of the Action Plan

The NSW Government Action Plan covers the remaining period of NPC Mark II. It will be reviewed annually for performance and adjusted to adapt to new or emerging opportunities to deliver on Covenant targets. Actions in the plan will vary in duration. New research and the application of the planned activities of this jurisdiction and other stakeholders in the Covenant process will also require adjustments in this plan.

Actions address the KPIs in Schedule 2 of the NPC, for which the government shares responsibility with other signatories, plus other relevant and measurable performance indicators. Any new actions to support the National Packaging Covenant will flow from progressive monitoring of the actions in this plan and liaison with other jurisdictions and stakeholders on the performance of their planned actions during the course of each year. These will also be reported in our Annual Reports.

The plan addresses NSW Government Covenant Commitments. Actions are grouped under the following Key Result Areas:

- Policy, Frameworks and Regulatory Support;
- Facilitation & Support to NPC Process;
- Reduction of Packaging by Government Agencies;
- Systems Improvement & Development (Domestic and Away From Home);
- Education & Communication;
- Market Development & Support;
- Pricing;
- Monitoring & Reporting.

### Contact Officer

Ms Roz Hall

Director Business and Community Programs  
Sustainability Programs  
Department of Environment & Climate Change (NSW)  
Level 2, 1 Fitzwilliam Street, Parramatta. NSW 2150  
PO Box 644, Parramatta. NSW 2124  
Phone: (02) 8837 6058  
Fax: (02) 8837 6099  
Email: roz.hall@environment.nsw.gov.au

## Term of this Annual Report

This Annual Report covers the period 1 July 2007 - 30 June 2008. Relevant actions from the Action Plan that fall within this reporting period are reported under the areas listed above. Jurisdictional KPIs are reported in Appendix 1 (Page 21).

### **Box 1: NSW Government Commitments under the Covenant**

- A. Implement the National Environment Protection Measure (NEPM) for Used Packaging Materials and enforce the legislation giving effect to the NEPM in NSW.
- B. Promote Covenant principles, undertakings and signatory benefits and work with signatories to achieve Schedule 2 targets.
- C. Apply the principles of the Covenant to the government's internal operations and ensure waste/packaging related policy and strategic frameworks are subject to regulatory impact assessment, including environmental, economic and social analysis.
- D. Work in cooperation with Covenant signatories and other stakeholders to develop consistent and harmonious policies and systems for the management of used packaging by:
  - a) developing best practice systems;
  - b) establishing/developing end markets for used packaging materials;
  - c) promoting, supporting and funding market development initiatives;
  - d) providing resource recovery community education; and
  - e) establishing a communications framework to facilitate information sharing and coordinate education and promotion.
- E. Facilitate the development of programs that optimise the value of recycled materials.
- F. Adopt appropriate waste management pricing policies and provide appropriate financial and other support to optimise materials recovery systems.
- G. Cooperate to produce reliable national data on the performance of disposal and material recovery systems for post consumer packaging, providing all relevant data to the Covenant Council to assist it in reporting against Covenant goals and targets.

## NSW Government Actions to Address Covenant Commitments

### Policy, Frameworks & Regulatory Support

**DECC to undertake actions to raise the awareness of brand owners to their obligations under the NSW Used Packaging Regulation which implements the NEPM in NSW. (Commitments<sup>α</sup>: A)**

<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
<p>Numbers of: -</p> <ul style="list-style-type: none"> <li>• Covenant non-signatories contacted;</li> <li>• Covenant non-signatories complying;</li> <li>• Non-complying Covenant signatories contacted;</li> <li>• Businesses pursued under enforcement strategy.</li> </ul>	<p>Reported annually for the life of this plan</p>	<p>The nature of the regulatory process means that it is difficult to assign results to a particular reporting period. NSW has investigated the status of 398 companies in the 21 months since its Regulation was gazetted.</p> <p>At 30 June 2008, of the 398 businesses targeted:</p> <ul style="list-style-type: none"> <li>• 95 of the 398 businesses targeted by NSW either joined the Covenant or met their obligations under the Covenant. Of these 95 businesses, 24 joined the Packaging Covenant or met their obligations after statutory notices were issued under the NSW Regulation.</li> <li>• 77 were deemed to be exempt from the Regulation either because their annual turnover fell under the small business threshold of \$5 million or because they were not brand owners.</li> </ul> <p>137 businesses are at various stages of responding. E.g. threshold status, response to Notice for an Action Plan.</p>
<p>Complete an annual retail survey of brandowners using the retail shelf audit methodology. Any identified non-signatories to be referred to the Covenant Secretariat</p>	<p>Reported annually for the life of this plan</p>	<p>Completed March 2008. As per the requirements of the methodology, 200 non signatories to the Covenant were identified in the NSW brandowner survey.</p> <p>NSW also compiled the results of surveys undertaken by other jurisdictions and forwarded the results to the NPC Secretariat for follow-up.</p>

<sup>α</sup> Commitments relate to those listed in Box 1 on page 2.

**DECC to Support the Sustainable Choice program for Local Government, which promotes the procurement of sustainable products, including items with recycled content. (Commitments: B & D)**

<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
Range of recycled content products purchased by councils increases each year, both in total numbers of items and in the types of items purchased.	Baseline to be set in 2007/08 Then reported annually for the life of this plan	The 2007 Data and Evaluation Report for Sustainable Choice was finalised in March 2008. It reports on member councils sustainable procurement activities and purchases during the 2006/07 financial year.  Councils are typically purchasing sustainable products across an extremely wide spectrum with a total of 176 sustainable products (out of a list of 188 products and services) being purchased either 'sometimes or always' during the financial year ending June 30, 2007.
Number of member councils who have a commitment to sustainable procurement in a council policy.	Reported annually for the life of this plan	As of 30 June 2008, 42 councils have joined the Sustainable Choice program, a substantial increase (91%) from the 2006-07 baseline of 22 Councils.  Results from the 2007 Data and Evaluation report for Sustainable Choice show that member councils recognise the importance of policy with 80% indicating they have either a dedicated sustainable procurement policy in place or a policy with some sustainability clauses or objectives. Only 10% had little or no reference to sustainability in their purchasing policies. Further data collection, separate to the survey undertaken for the report, indicates that several councils had amended procurement policies since joining Sustainable Choice and incorporated strengthened sustainability provisions.  A new page was created on the Sustainable Choice website ( <a href="http://www.lgsa-plus.net.au/www/html/956-sustainable-choice.asp">http://www.lgsa-plus.net.au/www/html/956-sustainable-choice.asp</a> ) with policy guidelines and examples of council policies to encourage members to develop sustainable procurement policies.
Number of products listed in the sustainable choice database increases	Reported annually for the life of this plan	As of 30 June 2008, there were 117 suppliers with over 1000 products listed on the database. The database continues to be positively received by both councils and suppliers.

<b>Government Programs to Maintain a focus on/ support for litter reduction. (Commitments: D)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
<p>Provide secretariat support to the Litter and Illegal Dumping Action Alliance (LIDAA) as established under the NSW Waste Avoidance and Resource Recovery (WARR) Strategy with cross-sectional stakeholder representation.</p> <ul style="list-style-type: none"> <li>• LIDAA Action Plan reviewed</li> <li>• DECC Membership maintained and number of meetings attended</li> </ul>	<p>End 2007</p> <p>Reported annually for the life of this plan</p>	<p>LIDAA met in May 2008 after an extended hiatus. The group has resolved to revisit the previous strategic plan in the current context.</p> <p>DECC hosts and facilitates the LIDAA meetings. Key agencies and NGOs in NSW with responsibilities for litter are represented.</p>
<p>DECC to provide funding support, in partnership with other States and Territories, to KABC to complete the National Litter Index and the Branded Litter Survey</p>	<p>Reported annually for the life of this plan</p>	<p>Funding Provided for the 2007/08 National Litter Index.</p> <p>Results indicate that the average volume of litter per NSW survey site (11.9 litres per site) was 20% lower than the previous year. The average number of items per site had increased by 8% or 7 items per site since 2006-07 to 77 items per site.</p>
<p>Specific annual programs to tackle specific litter sources and issues</p>	<p>Reported annually for the life of this plan</p>	<p>In February 2008 DECC published 'Crackdown on Illegal Dumping: A Handbook for Local Government'. The Handbook provides practical advice to councils on developing, implementing and evaluating effective illegal dumping programs. It also provides an insight into what motivates illegal dumpers and focuses on ways of minimising the opportunities that give rise to illegal dumping in NSW. DECC will continue to encourage councils to implement the techniques outlined in the handbook through training and joint compliance campaigns during 2008/09. DECC will also host a forum for local government later this year on illegal dumping prevention with a focus on construction and demolition waste.</p>

## Facilitation and Support to NPC Process

<b>DECC to continue to work and communicate with other jurisdictions on policies and strategic frameworks relevant to the Covenant. (Commitments: B, D, E &amp; G)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
<p>NSW represented at all key meetings for the following groups:</p> <ul style="list-style-type: none"> <li>the National Packaging Covenant Council (NPCC),</li> <li>National Projects Group (NPG),</li> <li>Environment Protection &amp; Heritage Council (EPHC)</li> <li>National Environment Protection Council (NEPC).</li> </ul> <p>Over 90% of meetings attended by nominated NSW representatives.</p>	<p>Four / year Four / year Two / year Two / year</p>	<p>NSW had representatives attend:</p> <ul style="list-style-type: none"> <li>All NPCC meetings in 2007-08.</li> <li>All meetings of NPCC working groups on:                             <ul style="list-style-type: none"> <li>Data</li> <li>Mid-Term Review</li> <li>Structural Barriers</li> </ul> </li> <li>All NPG meetings. Roz Hall, Director Frameworks and Product Stewardship chaired the NPG during this period.</li> <li>All EPHC &amp; NEPC meetings, including EPH Standing Committee and meetings of the Waste Working group set up under the EPHC.</li> </ul>
<b>Key DECC Programs to include funding for Local Government to achieve improvements consistent with Covenant Principles (Commitments: F)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
<p>NSW's Urban Sustainability Program (part of the NSW Environmental Trust's City and Country Environment Restoration Program) to include funding to Local Government for programs to improve:</p> <ul style="list-style-type: none"> <li>Resource conservation and support for sustainable products and services</li> <li>Litter and dumping issues</li> </ul>	<p>Grants disbursed early 2008</p>	<p>10 grants totalling \$12.7 million were provided to programs with a component that related to resource conservation and litter issues. These grants were provided to Local Government in January 2008.</p>

<p>DECC support for regional groupings of councils to improve waste reduction and recycling efficiencies (including packaging) and communication</p> <ul style="list-style-type: none"> <li>• Number of participating councils</li> <li>• Amount of funding provided</li> </ul>	<p>Reported annually for the life of this plan</p>	<p>\$1.4 million was provided in 2007-08 to support programs implemented by the eight Voluntary Regional Waste Groups which represent 95 rural regional councils (all councils outside of the Sydney Metropolitan and Extended Regulatory Areas). Each of these groups have a 3 year Regional Waste Avoidance and Resource Recovery Plan which aim to complement and support the NSW WA&amp;RR Strategy targets.</p> <p>Initiatives that have been implemented under these plans include:</p> <ul style="list-style-type: none"> <li>• The Northern Inland Regional Waste Group co-ordinated a sub-regional tendering process for kerbside waste, recycling and organics collections with three of its member councils, resulting in recycling services being extended into remote areas around Tamworth, Liverpool Plains and Gunnedah.</li> <li>• The results of the Riverina Waste Group's market research to determine user demand for a kerbside recycling collection service influenced the introduction of a joint recycling service to residents in Griffith City and Leeton Shire Councils that will commence in November 2008.</li> <li>• The regional domestic waste and recycling contract between Blayney Shire, Cabonne, Forbes Shire, Orange City and Parkes Shire Councils saw significant benefits through infrastructure consolidation and implementation of a regional educational strategy. During 2007/08, over 7,100 tonnes of household recyclables were collected. As a result the Netwaste member councils of Dubbo City, Narromine Shire, Coonamble Shire and Wellington Councils are investigating a similar arrangement.</li> <li>• Waste wise events held in the north east region resulted in 3.3 tonnes of waste being diverted from landfill, with the supported events achieving a recycling rate of over 40%.</li> </ul>
<p>NSW Local Government Performance Payments to assist councils to improve their recycling and resource recovery practices. Councils need to meet specific criteria to qualify for the performance payment. This will drive continuous improvement.</p>	<p>Payments disbursed annually in September</p>	<p>A total of \$12.4 million was disbursed to 51 councils for the period 2008-09.</p> <p>Current criteria for this payment are listed on page 12.</p>



## Reduction of Packaging by Government Agencies

<b>DECC (WRAPP) officers to continue to support and encourage the incorporation of packaging waste reduction actions in individual government agencies' Waste Reduction &amp; Purchasing Plans. (Commitments: C &amp; D)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
WRAPP reporting Guidelines Seminars run biennially.	June 2007	Seminars were run in Sydney (29 May 2007) and Parramatta (30 May 2007), attended by 70 officers representing 54 Agencies
Case Studies of successful initiatives in sustainable purchasing published as part of the WRAPP whole of government report	September 2008	Case studies were included in the WRAPP Progress Reports published in hard copy and on the WRAPP website in 2008
Introduce online data reporting for government agencies	December 2007	This is currently being pursued as part of the integration of WRAPP into a broader NSW Government Sustainability Policy.
WRAPP & Green Goods Websites live and maintained.	Reported annually for the life of this plan	<p>The Green goods website (<a href="http://www.greengoods.nsw.gov.au/index.htm">http://www.greengoods.nsw.gov.au/index.htm</a>) and WRAPP website (<a href="http://www.wrapp.nsw.gov.au/">http://www.wrapp.nsw.gov.au/</a>) were maintained throughout the reporting period.</p> <p>DECC is currently transferring the content of these sites to the main DECC website <a href="http://www.environment.nsw.gov.au">www.environment.nsw.gov.au</a> The old addresses will redirect users to the new locations of the content</p>

<b>DECC to assist the Department of Commerce to develop sustainability requirements for NSW Government supply contracts (worth approximately \$300M). (Commitments: C &amp;D)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
<p>DECC participation on review panels for the NSW Government supply contracts and advise on sustainability issues, including waste recycling. Contracts that involve packaging will be reported.</p> <ul style="list-style-type: none"> <li>• Computers (Packaging must be minimised, recyclable in NSW and labelled correctly)</li> <li>• General stationery</li> <li>• Printing and Copy Paper</li> </ul>	<p>Due early 2007</p> <p>Due late 2007</p> <p>Due late 2007</p>	<p><u>Computers:</u> ITS 2007 – Personal Computers, Notebooks Computers, Servers and Associated Services contract requires environmentally sensitive disposal of replaced PCs under a supplier ‘takeback’ scheme</p> <p>Packaging must be removed by the supplier on installation for environmentally responsible reuse/recycling or disposal.</p> <p><u>General Stationery &amp; Printing and Copy Paper:</u> These materials are now included in RFT 0701189 - Workplace Supplies for NSW Government, proposed contract-1006</p> <p>NSW Procurement issued draft documentation (c1006 Pre-release) in response to industry feedback as forward information to organisations interested in participating. These documents outlined the project scope, including a detailed list of deliverables. Assessment criteria include the ability to transparently report the percentage of recycled content in products and to supply recycled content paper.</p>

### Systems Improvement and Development (Domestic & Away From Home)

<b>DECC to facilitate the development of models, decision making tools and capacity building programs that improve kerbside recycling and waste management (e.g., Transfer Station Design, etc) systems. (Commitments: D)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
<p>NSW's Better Practice Guide for Waste Management in Multi-Unit dwellings updated and republished.</p>	<p>August 2007</p>	<p>Distributed in August 2008.</p> <p>5 information workshops were held in August/September 2008</p>

<p>Findings from the Resource Recovery Behaviour Change in Multi-Unit Dwellings study published</p>	<p>June 2008</p>	<p>Social Research report and summary distributed in August 2008</p> <p>Quantitative data on waste streams produced in multi unit dwellings is being collected in 2008 for analysis in 2009</p>
<p>Improvements in performance of recycling systems reported by local government annually and report published annually.</p>	<p>Reported annually in April.</p>	<p>Improvements in the performance of recycling systems in NSW are driven by the annual performance payments. Criteria are developed by DECC and councils are paid an incentive payment based on their performance against these criteria.</p> <p>NSW councils are required to report against the performance payment criteria for improved waste management during August and September each year. Criteria for 2007-08 were:</p> <ul style="list-style-type: none"> <li>• Deliver kerbside dry recycling to all homes in their area (Single Unit Dwellings only)</li> <li>• Collect and provide DECC with data including the tonnes of garbage, recycling and green waste produced and collected in their local area</li> <li>• Only enter in to landfill disposal contracts for up to five years to retain the flexibility to adopt new technologies in the future.</li> <li>• A residual Mobile Garbage Bin (MGB) Compositional Audit is to be completed by each council using the DECC Kerbside Audit Methodology</li> <li>• Any new collection and/or MGB replacement contracts let after 30th June 2007 to conform to Australian Standard 4123 Mobile Waste Containers Part 7: Colours, markings, and designation requirements (AS4123.7-2006).</li> <li>• From 1st July 2007 the replacement of damaged or lost non-conforming MGBs and/or lids with MGBs and/or lids that conform to AS4123.7-2006.</li> <li>• Any new contracts entered into after 30th June 2007, for the collection and disposal of household clean-up material, to have recycling/resource recovery as a component of the service contract.</li> </ul> <p>KPIs 8 through 12 (pages 21-23) relate to the performance of NSW's kerbside recycling systems.</p>

JPG or DECC programs that facilitate the optimisation of recycling systems reported and disseminated.	As reports or tools become available.	The standardisation of bin colours and configurations as a part of the Waste Service Performance Improvement Payment will promote whole of system uniformity. This will encourage coordinated waste and recycling education programs across the state.
<b>DECC to identify, communicate and support best practice collection and sorting schemes to local government. (Commitments: D)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
Provision of the performance payments for improved waste management as part of NSW's Improved City and Country Environmental Restoration Program. <ul style="list-style-type: none"> <li>• Criteria for payments established</li> <li>• Number of councils receiving payments</li> </ul>	Annually in June Annually in September	Criteria developed and updated annually. See item on previous page for details.  All eligible councils received payment (51 out of 51 in ERA/SMA)
JPG or DECC programs supporting improved practice collection systems for local government and business reported and disseminated.	As reports or tools become available.	Guidelines on standard signage for recycling updated to reflect AS41237 colours. Updated guidelines were placed on DECC's website.
<b>DECC to assist key state government agencies, local government councils and others to introduce Away From Home systems in high volume areas. (Commitments: D &amp; G)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
Sustainability Advantage to work with those business partners who indicate that packaging waste is an area of concern. Knowledge, education, training and other support provided to reduce waste and increase recovery.	Reported annually for the life of this plan	The primary Sustainability Advantage project in which packaging outcomes were achieved in 2007-08 was the EcoClubs project.  Achievements include: <ul style="list-style-type: none"> <li>• A Memorandum of Understanding was established with the Packaging Stewardship Forum (PSF) in June 2007 as a platform for PSF and DECC to work together to leverage improvement of recycling and waste management practices within clubs to reduce waste to landfill and increase resource recovery.</li> </ul>

		<ul style="list-style-type: none"> <li>Following the use of the Sustainability Advantage Diagnostic Tool, several clubs have organised for their waste contractor to start collecting and recycling cardboard that was previously sent to landfill.</li> </ul> <p>In 08/09 DECC's Sustainability Advantage will continue to work with business partners and stakeholders to expand on these outcomes and drive sustainable change. This includes supporting similar improvements to waste management in the wider clubs industry, potential new and extended funding support for glass bottle crusher trials in partnership with PSF.</p> <p>There are further opportunities to engage with companies to address packaging wastes with the announcement of the expansion of Sustainability Advantage to cover 1000 companies in the next 5 years.</p>
Annual reporting of numbers of councils with PPR systems under KPI 15B	Reported annually for the life of this plan	See Appendix 1: Applicable NPC KPIs, page 24

## Education and Communication

<b>DECC to promote Better Practice Kerbside and AFH practices in the general community (Commitments: B &amp; D)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
Update DECC's waste education guide for people working in state and local government, industry, community and education sectors, to support improved practice in educating about waste.	July 2007	In July 2008 a consultation workshop was held with Waste Educators from all sectors in NSW to progress the content of the draft Waste Education Guide. The session was also the first phase in the development of a Waste Education Strategy for DECC, expected to be completed by late 2008. The Waste Education Guide will be finalised with the new Strategy to ensure future waste education support programs are aligned with the emerging strategy.

<b>Promote better littering behaviour (Commitments: D &amp; G)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
Number of litter fines issued reported in DECC's Annual Report	October 2006	7185 litter fines were issued in 2007-08 in NSW by authorised agencies (DECC, Police, local councils)
Waste pages relating to home and work on "Our Environment, It's a Living Thing" website to be reviewed and updated	Reported annually for the life of this plan	<p>The waste and recycling sections of the "Our Environment, It's a Living Thing" website were revised in 2007 and restructured into popular topics.</p> <p>During the period "Recycling at Home" was the second most popular landing page on the website with 15,159 page views and Waste and Recycling, as a whole, received a 21,649 page views.</p> <p>7.5% of search engine driven visits were based on the search phrase "recycling". Proving to be the top search engine keyword for Livingthing.net.au, for the period.</p>
Partnering with KAB NSW on: <ul style="list-style-type: none"> <li>• Environmental Education Award for Sustainable Cities</li> <li>• Overall Clean Beach Challenge</li> </ul>	Reported annually for the life of this plan	<p>Sustainable Cities Award: DECC (SPD) sponsored the Environmental Education award in 2007-08. This program is one of NSW's leading community and environmental awards for metropolitan communities. The program has 12 objectives, one of which is better waste minimisation and management.</p> <p>Clean Beach Challenge: DECC (SPD) sponsored the Overall Clean Beach Award in 2007/08. This is a community based competition which aims to enhance beachside communities and the environment. It covers the entire coastline of NSW. The challenge has 11 objectives, one of which is improved waste minimisation and litter management.</p>

## Market Development & Support

<b>DECC to work with relevant partners to develop systems and specifications to assist in increasing the recycling of packaging waste. (Commitments: D &amp; E)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
<p>Projects hosted, funded, resourced by DECC as appropriate.</p> <ul style="list-style-type: none"> <li>• NPC project: “Processing of MRF Residual Waste Glass for New and Existing Markets project” to deliver increased recovery of glass fines.               <ul style="list-style-type: none"> <li>○ Market Development and Testing</li> </ul> </li> </ul>	September 07	<p>First stage, market development and testing, completed 25/1/08</p> <p>Results for year ending May 2008:</p> <ul style="list-style-type: none"> <li>• 3,248 tonnes of glass fines were processed</li> </ul> <p>With recovery of:</p> <ul style="list-style-type: none"> <li>• 1,998 of crushed glass</li> <li>• 348 tonnes of recyclables (plastic, aluminium and steel)</li> </ul>
<p>Joint DECC/RTA crushed glass concrete project that aims to demonstrate the suitability of crushed glass fines as a partial cement and aggregate replacement in concrete pavement and related civil works:</p> <ul style="list-style-type: none"> <li>• Technical trials completed</li> </ul>	End 2006	<p>Stage 1. Technical lab trials completed (June 2006)</p> <p>Demonstration trials are currently underway. The remainder of the project will be completed by 2010.</p>
<p>DECC glass fines in pipe embedment project to develop better methods for the decontamination of, and uses for, glass fines in the construction industry</p> <ul style="list-style-type: none"> <li>• Report of laboratory tests, field trials and specifications produced and disseminated</li> </ul>	July 2007	<p><u>Reports Produced:</u> Report, fact sheet and project précis ‘Trial of recycled glass as pipe embedment material’, published December 2007, and available from <a href="http://www.environment.nsw.gov.au/warr/crushedrecycledglass.htm">http://www.environment.nsw.gov.au/warr/crushedrecycledglass.htm</a></p> <p>Limited print runs were undertaken in December 2007 and April 2008.</p> <p><u>Promotion/ Dissemination:</u></p> <ul style="list-style-type: none"> <li>• Advertorial ‘Your enviro-friendly alternative to sand is crystal clear: recycled crushed glass’, <i>WME Magazine</i>, vol. 19, no. 1, February 2008.</li> <li>• Editorial ‘Glass recycling gets a shot in the arm’, <i>Inside WMAA</i> magazine, Issue 24, May/June 2008, p.2.</li> </ul>

		<ul style="list-style-type: none"> <li>• Feature article 'Lying on a bed of broken glass', <i>Plumbing Connection</i> magazine, Winter Quarter edition, June 2008, pp. 30-34.</li> <li>• Three seminar presentations made: one given to internal DECC stakeholders and two given externally.</li> </ul>
<b>DECC to work with relevant partners to support the uptake of recycled content goods to improve market pull-through for end-of-life packaging. (Commitments: D &amp; E)</b>		
DECC to contribute funding to the Buy Recycled Business Alliance (BRBA) to assist with the development of their recycled content database	Reported annually for the life of this plan	DECC provided \$25,000 in funding to the BRBA to assist with the development of the database and its launch.  The database was officially launched on 29 April 2008.
NSW Whole of Government Sustainability Policy to include targets for recycled content items	May 2008	NSW Whole of Government Sustainability Policy announced May 2008. It contains targets for recycled content paper: <ul style="list-style-type: none"> <li>• Minimum 85% of all copy paper purchased by NSW Government in 2014 to contain recycled content</li> <li>• From 2008-09 to specify inclusion of at least one recycled content option as part of each publication quote sought</li> </ul>

## Pricing

<b>Use pricing signals, including the waste disposal levy, to encourage avoidance, reuse, recovery and utilisation of used packaging materials. (Commitments: F)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
DECC Waste Disposal Levy to increase to \$58/tonne plus CPI in the Sydney Metropolitan and Extended Regulated areas by July 1, 2010. Annual increases have been scheduled.	Reported annually for the life of this plan	The Waste and Environment Levy increased as per regulation. In 2007-08 levy was \$38.60/ tonne in SMA and \$31.60/ tonne in ERA

## Monitoring and Reporting

<b>DECC to collect and publicly release relevant recycling data. (Commitments: A &amp; G)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
Data supplied by councils aggregated for reporting.	Reported annually for the life of this plan	Data for the period 2007-08 was collected from 152 councils in NSW during August and September 2008. It is currently being analysed and a report will be prepared for public release in March 2009.
Data reported in: <ul style="list-style-type: none"> <li>• NEPC Report</li> </ul>	Data provided annually in September and November.	NSW actions under the NEPM and the Covenant were reported to NEPC in September 2007 as required. Kerbside recycling data was reported to NEPC in November 2007 as required
Undertake a major physical sampling assessment of commercial and industrial waste, ensuring that packaging will be counted. <ul style="list-style-type: none"> <li>• Pilot methodology</li> </ul>	February 2008	Pilot study completed in the reporting year. The full audit was completed in August 2008. Results and report are due in October 2008.  Composition data will be fed into the Waste Avoidance and Resource Recovery Progress Report, due for release at the end of 2008.
<b>The NSW Government and local governments to report as required by the NEPM for Used Packaging Materials. (Commitments: A &amp; G)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
Local Government recycling and waste data (including NEPM) collected, analysed and reported.	Data collected annually, and reported in November of each year.	Data for the period 2006-07 was submitted to NEPC in November 2007. NEPM recycling data for the period 2007-08 will be submitted to NEPC by 30 November 2008.

NSW NEPC report delivered.	Reports due November of each year.	NSW Annual NEPC report was delivered in November 2007.
<b>DECC to review and improve its data collection systems and methodologies. (Commitments: G)</b>		
<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
Implement improved electronic data systems for reporting and analysing of local government recycling data	End 2007	DECC engaged a contractor to create an electronic database for collection of Local Government data. The database was completed August 2007. The contractor was re-engaged to improve the database for 2008 Local Government survey – completed August 2008.  A contractor has been engaged to build a database to house current and past Local Government data. This project is due to be completed by the end of 2008.
Review and publish new waste audit methodologies for: <ul style="list-style-type: none"> <li>▪ Domestic</li> <li>▪ Commercial &amp; Industrial</li> </ul>	July 2007  April 2008	Kerbside waste and recycling audit methodology completed and released by July 2007  Revision of C&I landfill audit methodology completed by April 2008

**DECC to work with other jurisdictions to develop methodologies for performance reporting and provide all relevant data to the Covenant Council to assist it in reporting against Covenant goals and targets. (Commitments: G)**

<i>Performance Indicator</i>	<i>Milestones in Reporting Period</i>	<i>Actions</i>
Active participation in working groups to develop agreed methodologies for data collection and interpretation.	Reported annually for the life of this plan	NSW chaired a meeting of all jurisdictions in March 2008 to refine methodologies for data collection in the following areas: <ul style="list-style-type: none"> <li>• Brandowner Survey</li> <li>• NEPM data from Local Government</li> <li>• KPI reporting</li> <li>• JPG project contract templates</li> <li>• Jurisdictions' reports on NEPM implementation for the Mid-Term Review of the Covenant.</li> </ul> Adjustments were made to relevant methodologies and recommendations were made to, and accepted by, NEPC. (See next section, Appendix 1)
Participate on NPC steering group to review annual gap analysis methodology that reports packaging recycling and disposal performance.	Reported annually for the life of this plan	DECC representatives participated in over 90% of meeting and teleconferences of the steering group.
Provision of relevant data and reports to the Covenant Council. <ul style="list-style-type: none"> <li>• Quarterly report to NPCC completed</li> <li>• Other data and reports as requested</li> </ul>	Four / year Reported annually for the life of this plan	Completed. Quarterly reports provided to NPC Secretariat for inclusion in the papers of each NPCC meeting in 2007-08.  NEPM enforcement data was provided to EPA Victoria for inclusion in the report for the Mid-Term Review of the Covenant.

Appendix 1: APPLICABLE NPC KPIs

Key Performance Indicator	Reporting Measure	Progress Report																																					
		06-07 result	07-08 result																																				
8. Consumer packaging as a % by weight of total waste and relative to other waste stream components.	A. Report consumer packaging by weight as a % of total household waste and also relative to other household waste stream components.	<p><b>Waste Bin Audits Undertaken by Councils in 2006-07</b>                      Total LGA Audits in this sample:6                      No of Bins: 1,880</p> <table border="1"> <thead> <tr> <th>Material</th> <th>Wgt. Kgs.</th> <th>% Stream</th> <th>Ave Wgt / Total Bins</th> </tr> </thead> <tbody> <tr> <td>Paper Packaging</td> <td>381.38</td> <td>2.45%</td> <td>0.20</td> </tr> <tr> <td>Glass Packaging</td> <td>600.52</td> <td>3.86%</td> <td>0.32</td> </tr> <tr> <td>Plastic Packaging</td> <td>955.43</td> <td>6.14%</td> <td>0.51</td> </tr> <tr> <td>Steel Packaging</td> <td>360.07</td> <td>2.31%</td> <td>0.19</td> </tr> <tr> <td>Aluminium Packaging</td> <td>139.00</td> <td>0.89%</td> <td>0.07</td> </tr> <tr> <td><b>Total Packaging</b></td> <td><b>2,436.40</b></td> <td><b>15.65%</b></td> <td><b>1.30</b></td> </tr> <tr> <td>Total Other</td> <td>13,134.33</td> <td>84.35%</td> <td>6.99</td> </tr> <tr> <td><b>Total Waste Stream</b></td> <td><b>15,570.74</b></td> <td><b>100%</b></td> <td><b>8.28</b></td> </tr> </tbody> </table>		Material	Wgt. Kgs.	% Stream	Ave Wgt / Total Bins	Paper Packaging	381.38	2.45%	0.20	Glass Packaging	600.52	3.86%	0.32	Plastic Packaging	955.43	6.14%	0.51	Steel Packaging	360.07	2.31%	0.19	Aluminium Packaging	139.00	0.89%	0.07	<b>Total Packaging</b>	<b>2,436.40</b>	<b>15.65%</b>	<b>1.30</b>	Total Other	13,134.33	84.35%	6.99	<b>Total Waste Stream</b>	<b>15,570.74</b>	<b>100%</b>	<b>8.28</b>
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B. Report consumer packaging by weight as a % of commercial and industrial waste and relative to other C & I waste stream components.	<p>The only published audit that was completed in the C&amp;I area in 2006-07 was part of the JPG-NSW Packaging and Paper Recovery from Commercial Office Properties. It indicated that packaging comprises 26.5% of the waste stream for offices in Sydney.</p>		<p>DECC undertook a comprehensive C&amp;I landfill audit in 2008. The data from this audit is being finalised and will be published in early 2009.</p> <p>Preliminary analysis from the audit indicates that packaging materials are in the order of 6% of C&amp;I waste materials going to landfill.</p>																																				
		<p><b>Waste Bin Audits Undertaken by Councils - 07- 08</b>                      Total LGA Audits in this Sample: 17                      No of Bins: 4,692</p> <table border="1"> <thead> <tr> <th>Material</th> <th>Wgt Kgs</th> <th>% Stream</th> <th>Ave Wgt /Total Bins</th> </tr> </thead> <tbody> <tr> <td>Paper Packaging</td> <td>2,139</td> <td>3.25%</td> <td>0.46</td> </tr> <tr> <td>Glass Packaging</td> <td>2,492</td> <td>3.78%</td> <td>0.53</td> </tr> <tr> <td>Plastic Packaging</td> <td>1,828</td> <td>2.78%</td> <td>0.39</td> </tr> <tr> <td>Steel Packaging</td> <td>916</td> <td>1.39%</td> <td>0.20</td> </tr> <tr> <td>Aluminium Packaging</td> <td>299</td> <td>0.45%</td> <td>0.06</td> </tr> <tr> <td><b>Total Packaging</b></td> <td><b>7,676</b></td> <td><b>11.65%</b></td> <td><b>1.64</b></td> </tr> <tr> <td>Total Other</td> <td>58,191</td> <td>88.35%</td> <td>12.40</td> </tr> <tr> <td><b>Total Waste Stream</b></td> <td><b>65,867</b></td> <td><b>100%</b></td> <td><b>14.04</b></td> </tr> </tbody> </table>		Material	Wgt Kgs	% Stream	Ave Wgt /Total Bins	Paper Packaging	2,139	3.25%	0.46	Glass Packaging	2,492	3.78%	0.53	Plastic Packaging	1,828	2.78%	0.39	Steel Packaging	916	1.39%	0.20	Aluminium Packaging	299	0.45%	0.06	<b>Total Packaging</b>	<b>7,676</b>	<b>11.65%</b>	<b>1.64</b>	Total Other	58,191	88.35%	12.40	<b>Total Waste Stream</b>	<b>65,867</b>	<b>100%</b>	<b>14.04</b>
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Appendix 1: APPLICABLE NPC KPIs

Key Performance Indicator	Reporting Measure	Progress Report					
		06-07 result	07-08 result				
<p><b>9.</b> Total weight of consumer packaging recycled, through (a) Domestic and (b) Away from Home recovery systems.</p>	<p>Report total tonnes recycled per annum, by material type for a) domestic and b) Away from Home recovery systems.</p>	(a) Amounts of Packaging Materials Collected at the Kerbside					
		<u>06-07 Results</u>		<b>Recycling Collected:</b>	<b>Recycling Sold or Sent:</b>	<b>Kg Collected per Person per Year</b>	<b>Kg Collected per Hh Per Year</b>
		TOTAL PACKAGING PAPER*	145,931	134,388	22.5	61.2	
		TOTAL GLASS CONTAINERS	175,590	159,543	27.1	73.6	
		TOTAL PLASTICS PACKAGING	40,455	36,160	6.2	17.0	
		TOTAL ALUMINIUM (CANS)	4,181	3,768	0.6	1.8	
		TOTAL STEEL (CANS, TINS, ETC.)	16,560	15,066	2.6	6.9	
		<b>TOTAL PACKAGING</b>	<b>382,717</b>	<b>348,925</b>	<b>59.0</b>	<b>160.4</b>	
		<u>07-08 Results</u>		<b>Recycling Collected:</b>	<b>Recycling Sold or Sent:</b>	<b>Kg Collected per Person per Year</b>	<b>Kg Collected per Hh Per Year</b>
		TOTAL PACKAGING PAPER*	144,460	133,742	21.0	58.8	
TOTAL GLASS CONTAINERS	182,906	166,445	26.6	74.5			
TOTAL PLASTICS PACKAGING	40,889	37,357	5.9	16.6			
TOTAL ALUMINIUM (CANS)	6,524	6,055	0.9	2.7			
TOTAL STEEL (CANS, TINS, ETC.)	16,824	15,432	2.4	6.8			
<b>TOTAL PACKAGING</b>	<b>391,603</b>	<b>359,031</b>	<b>56.9</b>	<b>159.4</b>			
*excludes newspaper, magazines and office paper.							
(b) There is currently no method for determining total AFH tonnes collected in NSW.							
<p><b>11.</b> Number of Councils operating according to good practice collection principles and state-based benchmarks.</p>	<p>Report by state or territory, the number of Councils meeting state based benchmarks for good practice recyclables collection.</p>	<p>In 2006-07: 119 of 152 councils provided a kerbside recycling service to residents in NSW. Of these 112 provided a single commingled bin system.</p>		<p>In 2007-08: 123 of 152 councils provided a kerbside recycling service to residents in NSW. Of these 114 provided a single commingled bin system.</p>			

Appendix 1: APPLICABLE NPC KPIs

Key Performance Indicator	Reporting Measure	Progress Report	
		06-07 result	07-08 result
12. Percentage of households with access to kerbside collection systems.	Report on the number of households, as a percentage of total households within the state/territory that have access to a kerbside post consumer packaging and paper collection system.	In 2006-07: 2,386,355 (94.2%) households in NSW had access to a kerbside post consumer packaging and paper collection system	In 2007-08: 2,456,167 (92.3%) households in NSW had access to a kerbside post consumer packaging and paper collection system
13. Percentage of households with access to other domestic collection systems.	Report on the number of households, as a percentage of total households within their municipality, that have access to a domestic collection system – other than those systems reported in KPI 12.	In 2006-07: 7% of households in NSW had access to a domestic collection system other than those kerbside post consumer collection systems reported in KPI 12	In 2007-08: 2% of households in NSW had access to a domestic collection system other than those kerbside post consumer collection systems reported in KPI 12
15. Percentage of Councils and government agencies providing public place recycling infrastructure.	A. Report number of government agencies providing public recycling facilities as a percentage of government agencies with public place responsibilities.	Of the 21 agencies with a responsibility for a public place 9 agencies, or 43%, have implemented public place recycling	Of the 25 agencies with a responsibility for a public place 12 agencies, or 48%, have implemented public place recycling

Appendix 1: APPLICABLE NPC KPIs

Key Performance Indicator	Reporting Measure	Progress Report	
		06-07 result	07-08 result
	<b>B.</b> Report number of councils providing public place recycling facilities as a percentage of local councils.	In 2006-07: 40 of the 152 councils in NSW provided public place recycling bins	In 2007-08: 45 of the 152 councils in NSW provided public place recycling bins
	<b>C.</b> Report total number of recycling bins provided by agencies (if available).	Agencies that have reported that they have a public place recycling system have reported a total of 700 bins.	Agencies that have reported that they have a public place recycling system have reported a total of 818 bins.  929 tonnes of recyclable material was reported as collected for recycling by NSW government agencies from public places.
	<b>D.</b> Report total number of recycling bins provided by councils (if available).	In 2006-07: the 40 councils that reported that they provided recycling bins stated that 1457 bins were provided in total across the state.	In 2007-08: the 45 councils that reported that they provided recycling bins stated that 1,716 bins were provided in total across the state
<b>16.</b> Percentage of signatories providing recycling collection facilities for post-consumer packaging generated on-site.	<b>A.</b> Report whether on-site recycling facilities are provided or not.	Yes. Reported in IDAS system	
	<b>B.</b> If yes, provide details	DECC offices have source separated collection systems for mixed paper at workstations, cardboard near printers and photocopiers and commingled containers in kitchens.	
<b>18.</b> Contamination rates in consumer packaging recovery systems (eg. Kerbside, events, venues, public places, workplaces).	<b>A.</b> Report % contamination from domestic systems.	In 2006-07: the overall state contamination for dry recyclables collected kerbside was 8.2%	In 2007-08: the overall state contamination for dry recyclables collected kerbside was 8.3%
	<b>B.</b> Report % contamination from Away from Home systems.	As per KPI 9B, there is no method for collecting this data across NSW.	

Appendix 1: APPLICABLE NPC KPIs

Key Performance Indicator	Reporting Measure	Progress Report													
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	C. Report specific examples of % contamination by system or location if available.	<p>Published audits are few:-</p> <ul style="list-style-type: none"> <li>▪ JPG-NSW Packaging and Paper Recovery from Commercial Office Properties – This project indicates that for the 3 systems which measured packaging waste contamination the results were as follows:                             <ul style="list-style-type: none"> <li>○ Centralised waste containers: 11.2%</li> <li>○ Co-mingled containers: 7%</li> <li>○ Dry recycling bins: 5.5%</li> </ul> </li> <li>▪ The North East Waste Forum have reported on their Waste Wise Events in 2007. Of these the following contamination rates for recycling bins were recorded for each event:                             <ul style="list-style-type: none"> <li>○ Billy Cart Derby, May 2007: 9%</li> <li>○ Primex, June 2007: 43% contamination of Aluminium due to one stallholder dumping tool waste, and 5% contamination of cardboard</li> <li>○ All Girls Surf Showdown, June 2007: 10%</li> </ul> </li> </ul>	None Available												
21. Estimated tonnage of consumer packaging sent (a) for recycling and (b) to landfill from on-site collection facilities.	<p>Report on amounts of consumer packaging from on-site collection which is;</p> <p>(i) Sent for recycling (tonnes and % of total waste); and                      (ii) Sent to landfill (tonnes and % of total waste).</p>	Quantitative data for the 05-07 WRAPP reporting period is unlikely to be finalised until mid 2008, and as such will not be contained this report.	<p>7,211 tonnes of packaging were reported as generated from Government agency offices as part of their WRAPP reporting, 5,695 tonnes of this was recycled (79%).</p> <p>This comprises:</p> <table border="1"> <thead> <tr> <th></th> <th>Generated</th> <th>Recycled</th> <th>Percentage recycled</th> </tr> </thead> <tbody> <tr> <td>Cardboard</td> <td>2271</td> <td>1921</td> <td>85%</td> </tr> <tr> <td>Commingled containers</td> <td>4940</td> <td>3774</td> <td>76%</td> </tr> </tbody> </table>		Generated	Recycled	Percentage recycled	Cardboard	2271	1921	85%	Commingled containers	4940	3774	76%
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Cardboard	2271	1921	85%												
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24. Implementation of NEPM procedures by jurisdictions.	Report number of companies contacted in relation to NPC and NEPM.	<p>154 companies were contacted in the 06/07 year.</p> <p>The NEPM was implemented in NSW on 1 September 2006 through Part 5B of the Protection of the Environment (Waste) Regulation.</p>	244 companies were contacted in the 2007/08 reporting year.												

Appendix 1: APPLICABLE NPC KPIs

Key Performance Indicator	Reporting Measure	Progress Report	
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25. Enforcement of the NEPM to “free-riders” and non-compliant Covenant signatories.	Report number of formal enforcement actions taken.	12 companies joined the Packaging Covenant or met their obligations after statutory notices were issued under the NSW Regulation	37 statutory notices were sent to non-signatories in the 2007-08 reporting period.
26. Implementation of Buy Recycled purchasing policy or practices.	A. Report whether the signatory has implemented a Buy Recycled purchasing policy or practices.	Yes. The NSW Government's Waste Reduction and Purchasing Policy requires agencies to give priority to buying materials with recycled content where they are cost and performance competitive and reduce the amount of waste they generate.  Reported in IDAS	
	B. If yes, provide details and quantitative data where available.	Quantitative data for the 2005-07 WRAPP reporting period is unlikely to be finalised until mid 2008, and as such will not be contained this report.	<p>As reported by agencies in the 2007 WRAPP reports, significant quantities of materials bought by the NSW government contain recycled content:</p> <ul style="list-style-type: none"> <li>• 45% of copy paper contained recycled content;</li> <li>• 88% of landscaping materials contained recycled content,</li> <li>• 61% of Fill/VENM and 54% of aggregates contained recycled content,</li> <li>• 41% of asphalt contained recycled content,</li> <li>• 37% of concrete contained recycled content.</li> </ul> <p>There is still room for improvement in other materials, such as:</p> <ul style="list-style-type: none"> <li>• Printing and Publications paper (19% contained recycled content)</li> <li>• Toner cartridges (22% contained recycled content)</li> </ul> <p>DECC is working with agencies and through some programs with industry to improve these figures and also working with the Dept of Commerce to include recycled content and resource recovery principles into government purchasing contracts where possible.</p>

## Appendix 1: APPLICABLE NPC KPIs

Key Performance Indicator	Reporting Measure	Progress Report	
		06-07 result	07-08 result
27. Establishment of baseline performance data.	A. Report indicative baseline data (where available), including qualifiers & assumptions, by 30 November 2005.	Reported	
	B. Report established baseline data by 31 October 2006	Completed where possible. There is no methodology to collect data for KPIs 9B and 18B, despite extensive discussion with all jurisdictions on this issue.	
28. Annual Reporting against Action Plan.	Report to be lodged by 31 October each year commencing 2006 and outlining progress against baseline data, individual Action Plan commitments, targets and timelines.	Report Lodged in November 2007	Report Lodged in November 2008
29. Demonstrated improvement and achievements against individual targets & milestones.	Annual report to clearly demonstrate continuous improvement and performance against individual targets and timelines in Action Plan.	See individual items, in particular the change in KPI results between 2006-07 and 2007-08. The New South Wales Action Plan will be updated on the basis of this Annual Report.	